## APPROVED JURISDICTIONAL DETERMINATION FORM U.S. Army Corps of Engineers

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

#### SECTION I: BACKGROUND INFORMATION

A. REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): April 7, 2021

В.	SPA-2020-00253-SCO
C.	PROJECT LOCATION AND BACKGROUND INFORMATION: State: Colorado County/parish/borough: El Paso County City: Center coordinates of site (lat/long in degree decimal format): Lat. 38.6457938980146, Long104.618385727105 Universal Transverse Mercator: 13 533208.82 4277540.21  Name of nearest waterbody: Williams Creek Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: John Martin Resevoir Name of watershed or Hydrologic Unit Code (HUC): 12 -Digit HUC Williams Creek (No. 110200030401)  ☐ Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request. ☐ Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a different JD form: See attached JD form.
D.	REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):  ☐ Office (Desk) Determination. Date: ☐ Field Determination. Date(s): January 12, 2021
SEC A.	CTION II: SUMMARY OF FINDINGS RHA SECTION 10 DETERMINATION OF JURISDICTION.
	re Are no "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the ew area. [Required]  Waters subject to the ebb and flow of the tide.  Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce. Explain:
B.	CWA SECTION 404 DETERMINATION OF JURISDICTION.
The	re Are no "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.  a. Indicate presence of waters of U.S. in review area (check all that apply):   TNWs, including territorial seas  Wetlands adjacent to TNWs  Relatively permanent waters² (RPWs) that flow directly or indirectly into TNWs  Non-RPWs that flow directly or indirectly into TNWs  Wetlands directly abutting RPWs that flow directly or indirectly into TNWs  Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs  Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs  Impoundments of jurisdictional waters  Isolated (interstate or intrastate) waters, including isolated wetlands

#### c. Limits (boundaries) of jurisdiction based on: Pick List

b. Identify (estimate) size of waters of the U.S. in the review area:

linear feet,

Elevation of established OHWM (if known):

acres.

#### 2. Non-regulated waters/wetlands (check if applicable):<sup>3</sup>

☑ Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional. Explain: Aquatic resources (AR) Williams Creek, WL-01, WL-02, WL-03, WL-04, WL-05, WL-06, WL-07, WL-08, Unnamed Drainage-1, Unnamed Drainage-2, WL-09, WL-10, WL-11, WL-12, Unnamed Drainage-3, Unnamed Drainage-5, Unnamed Drainage-6, WL-13, WL-14, WL-15, WL-16, WL-17, WL-18, WL-19, WL-20, and WL-21 are isolated features. WL-01 through WL-08 are wetlands located within the northern portion of Williams Creek. WL-09 through WL-12 are wetlands located within Unnamed Drainage-2. WL-13 through WL-21 are wetlands located within Unnamed Drainage-6. Unnamed Drainage-1, Unnamed Drainage-5, and Unnamed Drainage-6 converge with Williams Creek outside of the review area to the east. Further downstream of the last confluence, Williams Creek

acres.

wide, and/or

Non-wetland waters:

Wetlands:

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

Supporting documentation is presented in Section III.F.

re-enters the review area near the southern boundary. This section of Williams Creek transitions to sheet flow as determined by the lack of an established bed and bank. Additionally, no swale features were observed. An aquatic feature with an established bed and bank is visible, via aerial imagery, approximately 1-mile south of the transition to sheet flow. Considering the lack of a clear connection and distance to the nearest downstream feature, Williams Creek, WL-01, WL-02, WL-03, WL-04, WL-05, WL-06, WL-07, WL-08, Unnamed Drainage-1, Unnamed Drainage-5, Unnamed Drainage-6, WL-13, WL-14, WL-15, WL-16, WL-17, WL-18, WL-19, WL-20, and WL-21 are isolated features. Unnamed Drainage-2, north of the second water crossing that intersects the drainage, exhibits a discontinuous OHWM within the stream course and in between features WL-11 and WL-12. South of the second water crossing flows are composed of dispersed sheet flow prior to the series of four (4) constructed impoundments (i.e. Unnamed Drainage-2, WL-9, & WL-10) intersecting the potential flow path. A discontinuous OHWM is observable between these impoundments and an established OHWM is present downstream of the last impoundment for approximately 600 feet (ft) before transitioning to sheet flow. Unnamed Drainage-2 transitions to sheet flow within the same approximate area as Williams Creek and does not exhibit an established connection to a downstream TNW. Therefore, Unnamed Drainage-2, WL-09, WL-10, WL-11, and WL-12 are isolated features. Unnamed Drainage-3 is an isolated AR that exhibits a short expanse of established bed and bank which quickly transitions to sheet flow. Unnamed Drainage-3 does not have an established connection to a downstream TNW.

#### **SECTION III: CWA ANALYSIS**

#### A. TNWs AND WETLANDS ADJACENT TO TNWs

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

1. TNW

Identify TNW:

Summarize rationale supporting determination:

Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent":

#### CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under Rapanos have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody<sup>4</sup> is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

#### Characteristics of non-TNWs that flow directly or indirectly into TNW

#### **General Area Conditions:**

Watershed size: **Pick List** Drainage area: Pick List Average annual rainfall: inches

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid

Average annual snowfall: inches (ii) Physical Characteristics: (a) Relationship with TNW: Tributary flows directly into TNW. Tributary flows through **Pick List** tributaries before entering TNW. Project waters are **Pick List** river miles from TNW. Project waters are **Pick List** river miles from RPW. Project waters are **Pick List** aerial (straight) miles from TNW. Project waters are **Pick List** aerial (straight) miles from RPW. Project waters cross or serve as state boundaries. Explain: Identify flow route to TNW<sup>5</sup>: Tributary stream order, if known: General Tributary Characteristics (check all that apply): Tributary is: Natural Artificial (man-made). Explain: Manipulated (man-altered). Explain: **Tributary** properties with respect to top of bank (estimate): Average width: feet Average depth: feet Average side slopes: Pick List. Primary tributary substrate composition (check all that apply): Silts Sands Concrete Cobbles ☐ Gravel ☐ Muck Bedrock ☐ Vegetation. Type/% cover: Other. Explain: Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: Presence of run/riffle/pool complexes. Explain: Tributary geometry: Pick List Tributary gradient (approximate average slope): % (c) Flow: Tributary provides for: Pick List Estimate average number of flow events in review area/year: Pick List Describe flow regime: Other information on duration and volume: Surface flow is: Pick List. Characteristics: Subsurface flow: Pick List. Explain findings: Dye (or other) test performed: Tributary has (check all that apply): Bed and banks OHWM<sup>6</sup> (check all indicators that apply): clear, natural line impressed on the bank the presence of litter and debris changes in the character of soil destruction of terrestrial vegetation the presence of wrack line ☐ shelving sediment sorting vegetation matted down, bent, or absent leaf litter disturbed or washed away scour sediment deposition multiple observed or predicted flow events

abrupt change in plant community

water staining

☐ Discontinuous OHWM.<sup>7</sup> Explain:

other (list):

7Ibid.

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW. <sup>6</sup>A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break.

			High Tide Line indicated by:  High Tide Line indicated by:  Oil or scum line along shore objects  Fine shell or debris deposits (foreshore)  physical markings/characteristics  tidal gauges  other (list):  Mean High Water Mark indicated by:  survey to available datum;  physical markings;  vegetation lines/changes in vegetation types.
	(iii)	Cha E	emical Characteristics: aracterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characteristics, etc.) Explain: ntify specific pollutants, if known:
	(iv)		Riparian corridor. Characteristics (type, average width):  Wetland fringe. Characteristics: Habitat for:  Federally Listed species. Explain findings: Fish/spawn areas. Explain findings: Other environmentally-sensitive species. Explain findings: Aquatic/wildlife diversity. Explain findings:
2.	Cha	ract	teristics of wetlands adjacent to non-TNW that flow directly or indirectly into TNW
	(i)		ysical Characteristics:  General Wetland Characteristics: Properties: Wetland size: acres Wetland type. Explain: Wetland quality. Explain: Project wetlands cross or serve as state boundaries. Explain:
		(b)	General Flow Relationship with Non-TNW: Flow is: Pick List. Explain: Surface flow is: Pick List
			Characteristics:  Subsurface flow: Pick List. Explain findings:  Dye (or other) test performed:
		(c)	Wetland Adjacency Determination with Non-TNW:  Directly abutting  Not directly abutting  Discrete wetland hydrologic connection. Explain:  Ecological connection. Explain:  Separated by berm/barrier. Explain:
		(d)	Proximity (Relationship) to TNW Project wetlands are Pick List river miles from TNW. Project waters are Pick List aerial (straight) miles from TNW. Flow is from: Pick List. Estimate approximate location of wetland as within the Pick List floodplain.
	(ii)	Cha	emical Characteristics: aracterize wetland system (e.g., water color is clear, brown, oil film on surface; water quality; general watershed characteristics; etc.). Explain: ntify specific pollutants, if known:
	(iii)		Riparian buffer. Characteristics (type, average width):  Vegetation type/percent cover. Explain:  Habitat for:  Federally Listed species. Explain findings:  Other environmentally-sensitive species. Explain findings:

		- 5 -
		Aquatic/wildlife diversity. Explain findings:
	3.	Characteristics of all wetlands adjacent to the tributary (if any)  All wetland(s) being considered in the cumulative analysis: Pick List  Approximately acres in total are being considered in the cumulative analysis.
		For each wetland, specify the following:
		<u>Directly abuts? (Y/N)</u> <u>Size (in acres)</u> <u>Directly abuts? (Y/N)</u> <u>Size (in acres)</u>
		Summarize overall biological, chemical and physical functions being performed:
C.	SIG	NIFICANT NEXUS DETERMINATION
	by a of a wet Cor of v wet trib	gnificant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent lands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Insiderations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow exacter in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent lands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a utary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or side of a floodplain is not solely determinative of significant nexus.
		we connections between the features documented and the effects on the TNW, as identified in the <i>Rapanos</i> Guidance and cussed in the Instructional Guidebook. Factors to consider include, for example:
	•	Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
	•	Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
	•	Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
	•	Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?
	Not belo	e: the above list of considerations is not inclusive and other functions observed or known to occur should be documented ow:
	1.	Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D:
	2.	Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
	3.	<b>Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW.</b> Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
D.		TERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL AT APPLY):

	Provide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
3.	Non-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.  Waterbody that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional waters within the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
4.	Wetlands directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands.  Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	☐ Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.
5.	Wetlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C.
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.
6.	Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs.  Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional wetlands in the review area: acres.
7.	Impoundments of jurisdictional waters. <sup>9</sup> As a general rule, the impoundment of a jurisdictional tributary remains jurisdictional.  Demonstrate that impoundment was created from "waters of the U.S.," or  Demonstrate that water meets the criteria for one of the categories presented above (1-6), or  Demonstrate that water is isolated with a nexus to commerce (see E below).
SUC	LATED [INTERSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE, GRADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY CH WATERS (CHECK ALL THAT APPLY): 10 which are or could be used by interstate or foreign travelers for recreational or other purposes. From which fish or shellfish are or could be taken and sold in interstate or foreign commerce. Which are or could be used for industrial purposes by industries in interstate commerce. Interstate isolated waters. Explain:  Other factors. Explain:
Idei	ntify water body and summarize rationale supporting determination:
Prov	vide estimates for jurisdictional waters in the review area (check all that apply):

E.

<sup>&</sup>lt;sup>8</sup>See Footnote # 3.

See Pootnote # 3.
 To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.
 Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

	☐ Tributary waters: linear feet, wide. ☐ Other non-wetland waters: acres. ☐ Identify type(s) of waters: ☐ Wetlands: acres.
F.	NON-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY):  ☐ If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements.  ☐ Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce.  ☐ Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR).  ☐ Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain:  ☐ Other: (explain, if not covered above): Unnamed Pond-1 has been constructed in upland.
	Provide acreage estimates for non-jurisdictional waters in the review area, where the <u>sole</u> potential basis of jurisdiction is the MBR factors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional judgment (check all that apply):  Non-wetland waters (i.e., rivers, streams): linear feet, wide.  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: acres.
	Provide acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction (check all that apply):  Non-wetland waters (i.e., rivers, streams): linear feet, wide.  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: acres.
SEC	CTION IV: DATA SOURCES.
A.	SUPPORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and, where checked and requested, appropriately reference sources below):  Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant:  Data sheets prepared/submitted by or on behalf of the applicant/consultant.  Office concurs with data sheets/delineation report.  Office does not concur with data sheets/delineation report.  Data sheets prepared by the Corps:  Corps navigable waters' study:  U.S. Geological Survey Hydrologic Atlas:  USGS NHD data.  USGS 8 and 12 digit HUC maps.  U.S. Geological Survey map(s). Cite scale & quad name: 1:24K; Buttes  USDA Natural Resources Conservation Service Soil Survey. Citation:  National wetlands inventory map(s). Cite name:  State/Local wetland inventory map(s):  FEMA/FIRM maps:  100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)  Photographs: Aerial (Name & Date): ESRI (2021), Google Earth (1999-2020), Colorado University Historical Aerial Photo Collection (1937)
	or ☑ Other (Name & Date): Onsite photos from site visit 1/12/21  □ Previous determination(s). File no. and date of response letter: □ Applicable/supporting case law: □ Applicable/supporting scientific literature: □ Other information (please specify):

#### B. ADDITIONAL COMMENTS TO SUPPORT JD:

A site examination of the review area was conducted on January 12, 2021. During the site visit, Unnamed Pond-1 was examined and, as a result, it was determined that the feature was constructed entirely in uplands as there was no observable upstream or downstream connection to a tributary or TNW. The 1986 preamble to 33 CFR Part 328.3, states that the Corps generally does not consider artificial lakes or ponds created by excavating and/or diking dry land to collect and retain water and which is used exclusively for such purposes as stock watering, irrigation, or settling basins to be water of the U.S. Therefore, Unnamed Pond-1 is considered non-jurisdictional. The downstream extent of Unnamed Drainage-2 and Williams Creek, which also includes the entire southern boundary of the site, was examined during the site visit. This portion of the site is the zone where both ARs transition to

sheet flow. The topography is nearly flat within this area with subtle sloping to the south-southwest. No observable bed and bank or indicators of an OWHM associated to Unnamed Drainage-2 or Williams Creek were encountered within this area.

Isolated non-wetland waters (i.e. rivers, streams, etc): (Williams Creek) 15,273 linear feet, (Unnamed Drainage-1) 2,534 linear feet, (Unnamed Drainage-2) 3,710 linear feet, (Unnamed Drainage-3) 188 linear feet, (Unnamed Drainage-5) 2,786 linear feet, and (Unnamed Drainage-6) 12,188 linear feet; (Williams Creek) 27,25-ft average width, (Unnamed Drainage-1) 17.5-ft average width, (Unnamed Drainage-2) 9.4-ft average width, (Unnamed Drainage-3) 8-ft wide, (Unnamed Drainage-5) 14,9-ft average width, and (Unnamed Drainage-6) 50-ft wide.

Isolated Wetlands: (WL-01) 0.04 acres, (WL-02) 0.27 acres, (WL-03) 0.01 acres, (WL-04) 0.01 acres, (WL-05) 1 acre, (WL-06) 1.34 acres, (WL-07) 0.06 acres, (WL-08) .11 acres, (WL-09) 0.69 acres, (WL-10) 0.99 acres, (WL-11) 0.33 acres, (WL-12) 0.41 acres, (WL-13) 0.02 acres, (WL-14) 0.01 acres, (WL-15) 0.01 acres, (WL-16) 0.02 acres, (WL-17) 0.04 acres, (WL-18) 4.01-acres, (WL-19) 0.05 acres, (WL-20) 1.73 acres, and (WL-21) 0.47 areas.

#### APPROVED JURISDICTIONAL DETERMINATION FORM U.S. Army Corps of Engineers

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

#### SECTION I: BACKGROUND INFORMATION

#### REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): April 7, 2021

B. DISTRICT OFFICE, FILE NAME, AND NUMBER: Albuquerque District, JSI Construction Group LLC/Pike Solar Project, SPA-2020-00253

C.	PROJECT LOCATION AND BACKGROUND INFORMATION: State: Colorado County/parish/borough: El Paso County City: Center coordinates of site (lat/long in degree decimal format): Lat. 38.6457938980146, Long104.618385727105 Universal Transverse Mercator: 13 533208.82 4277540.21  Name of nearest waterbody: Williams Creek  Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: John Martin Resevoir  Name of watershed or Hydrologic Unit Code (HUC): 12 -Digit HUC Williams Creek (No. 110200030401)  ☐ Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request. ☐ Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a different JD form: See attached JD form
D.	REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):  ☐ Office (Desk) Determination. Date:  ☐ Field Determination. Date(s): January 12, 2021
SEG A.	CTION II: SUMMARY OF FINDINGS RHA SECTION 10 DETERMINATION OF JURISDICTION.
	re Are no "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the lew area. [Required]  Waters subject to the ebb and flow of the tide.  Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce. Explain:
B.	CWA SECTION 404 DETERMINATION OF JURISDICTION.
The	ere Are no "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.  a. Indicate presence of waters of U.S. in review area (check all that apply):  TNWs, including territorial seas  Wetlands adjacent to TNWs Relatively permanent waters² (RPWs) that flow directly or indirectly into TNWs Non-RPWs that flow directly or indirectly into TNWs Wetlands directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs Impoundments of jurisdictional waters Isolated (interstate or intrastate) waters, including isolated wetlands
	<ul> <li>b. Identify (estimate) size of waters of the U.S. in the review area:         Non-wetland waters: linear feet, wide, and/or acres.     </li> <li>Wetlands: acres.</li> </ul>
	c. Limits (boundaries) of jurisdiction based on: Not Applicable. Elevation of established OHWM (if known):
	2 Non-regulated waters/watlands (check if applicable): <sup>3</sup>

#### Non-regulated waters/wetlands (check if applicable):<sup>3</sup>

Determined to be not jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional. Explain: The northern reach of Unnamed Drainage-4 (UD-4) exhibits a defined bed and bank prior to the boundary of the review area. UD-4 exits the review area then re-enters at the southwest corner. This southern reach exhibits a discontinuous and marginal bed and bank, which becomes more prominent outside of the review area. South of the review area, UD-4 is bisected by three (3) artificial berms. A defined bed and bank is visible, via aerial photography, between each berm. Downstream of the third berm, UD-4 exhibits a marginal bed and bank for approximately 300feet then transitions to sheet flow. An aquatic feature, likely a constructed ditch, becomes visible approximately 312feet to the southwest of the sheet flow zone and appears to exhibit a discontinuous and marginal bed and bank. This

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

Supporting documentation is presented in Section III.F.

feature extends approximately 1500-feet and is then bisected by an artificial berm. Aerial imagery from September of 1999 indicates the berm was in place during that time. Furthermore, aerial imagery does not depict the presence of an established bed and bank around the berm within the potential flow path of this feature or indicators of floodwater discharges into the southern portion of Williams Creek from this aquatic feature. Indicators of a bed and bank are visible along the eastern portion of the berm, but this does not appear to be related to the feature bisected by the berm. UD-4 does not appear to exhibit indicators that suggest it has the substantial capacity to contribute floodwaters into Williams Creek, a tributary to a TNW, at periodic or continuous intervals. Therefore, UD-4 does not have a significant nexus with a downstream TNW.

#### **SECTION III: CWA ANALYSIS**

#### A. TNWs AND WETLANDS ADJACENT TO TNWs

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

#### 1. TNW

Identify TNW:

Summarize rationale supporting determination:

#### 2. Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent":

#### B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody<sup>4</sup> is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

#### 1. Characteristics of non-TNWs that flow directly or indirectly into TNW

#### (i) General Area Conditions:

Watershed size: 33,383 acres
Drainage area: 33.7 square miles
Average annual rainfall: 13.87 inches
Average annual snowfall: 32.26 inches

#### (ii) Physical Characteristics:

(a) Relationship with TNW:

Tributary flows directly into TNW.

Tributary flows through Pick List tributaries before entering TNW.

Project waters are 30 (or more) river miles from TNW.

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West.

	Project waters are 1-2 river miles from RPW.  Project waters are 30 (or more) aerial (straight) miles from TNW.  Project waters are 1 (or less) aerial (straight) miles from RPW.  Project waters cross or serve as state boundaries. Explain:
	Identify flow route to TNW <sup>5</sup> : <b>UD-4</b> has the potential to flow into a TNW by way of Williams Creek, to Fountain Creek, to the Arkansas River, which flows directly into John Martin Reservoir.  Tributary stream order, if known:
(b)	General Tributary Characteristics (check all that apply):  Tributary is: Natural Artificial (man-made). Explain: Manipulated (man-altered). Explain: There are various artificial structures within the potential flow path of UD-4
	Tributary properties with respect to top of bank (estimate):  Average width: 10.25 feet  Average depth: feet  Average side slopes: 2:1.
	Primary tributary substrate composition (check all that apply):  Silts Sands Concrete Cobbles Gravel Muck Bedrock Vegetation. Type/% cover: Other. Explain:
	Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: Presence of run/riffle/pool complexes. Explain: Tributary geometry: Meandering Tributary gradient (approximate average slope): %
(c)	Flow: Tributary provides for: Ephemeral flow Estimate average number of flow events in review area/year: Pick List Describe flow regime: Flashy Other information on duration and volume:
	Surface flow is: <b>Discrete.</b> Characteristics:
	Subsurface flow: Pick List. Explain findings:  Dye (or other) test performed:
	Tributary has (check all that apply):  Bed and banks  OHWM <sup>6</sup> (check all indicators that apply):  clear, natural line impressed on the bank changes in the character of soil destruction of terrestrial vegetation shelving vegetation matted down, bent, or absent leaf litter disturbed or washed away sediment deposition water staining other (list):  Discontinuous OHWM. <sup>7</sup> Explain: See Section II B. 2.
	If factors other than the OHWM were used to determine lateral extent of CWA jurisdiction (check all that apply):    High Tide Line indicated by:

<sup>7</sup>Ibid.

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW. <sup>6</sup>A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break.

		other (list):
	(iii)	Chemical Characteristics: Characterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characteristics, etc.). Explain: Identify specific pollutants, if known:
	(iv)	Biological Characteristics. Channel supports (check all that apply):  Riparian corridor. Characteristics (type, average width):  Wetland fringe. Characteristics:  Habitat for:  Federally Listed species. Explain findings:  Fish/spawn areas. Explain findings:  Other environmentally-sensitive species. Explain findings:  Aquatic/wildlife diversity. Explain findings:
2.	Cha	aracteristics of wetlands adjacent to non-TNW that flow directly or indirectly into TNW
	(i)	Physical Characteristics:  (a) General Wetland Characteristics: Properties: Wetland size: acres Wetland type. Explain: Wetland quality. Explain: Project wetlands cross or serve as state boundaries. Explain:  (b) General Flow Relationship with Non-TNW:
		Flow is: Pick List. Explain:
		Surface flow is: Pick List Characteristics:
		Subsurface flow: Pick List. Explain findings:  Dye (or other) test performed:
		(c) Wetland Adjacency Determination with Non-TNW:  □ Directly abutting □ Not directly abutting □ Discrete wetland hydrologic connection. Explain: □ Ecological connection. Explain: □ Separated by berm/barrier. Explain:
		(d) Proximity (Relationship) to TNW Project wetlands are Pick List river miles from TNW. Project waters are Pick List aerial (straight) miles from TNW. Flow is from: Pick List. Estimate approximate location of wetland as within the Pick List floodplain.
	(ii)	Chemical Characteristics: Characterize wetland system (e.g., water color is clear, brown, oil film on surface; water quality; general watershed characteristics; etc.). Explain: Identify specific pollutants, if known:
	(iii)	Biological Characteristics. Wetland supports (check all that apply):  Riparian buffer. Characteristics (type, average width):  Vegetation type/percent cover. Explain:  Habitat for:  Federally Listed species. Explain findings:  Fish/spawn areas. Explain findings:  Other environmentally-sensitive species. Explain findings:  Aquatic/wildlife diversity. Explain findings:
3.	Cha	aracteristics of all wetlands adjacent to the tributary (if any)

All wetland(s) being considered in the cumulative analysis: **Pick List**Approximately acres in total are being considered in the cumulative analysis.

For each wetland, specify the following:

Directly abuts? (Y/N) Size (in acres) Directly abuts? (Y/N) Size (in acres)

Summarize overall biological, chemical and physical functions being performed:

#### C. SIGNIFICANT NEXUS DETERMINATION

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the *Rapanos* Guidance and discussed in the Instructional Guidebook. Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

- 1. Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D: UD-4 does not appear to exhibit indicators that suggest it has the substantial capacity to contribute floodwaters into Williams Creek, a tributary to a TNW, at periodic or continuous intervals. Therefore, UD-4 does not have a significant nexus with a downstream TNW. See Section II B. 2. above for more details.
- 2. Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
- 3. Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:

## D. DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL THAT APPLY):

1.	TNWs and Adjacent Wetlands. Check all that apply and provide size estimates in review area:  TNWs: linear feet, wide, Or acres.  Wetlands adjacent to TNWs: acres.
2.	RPWs that flow directly or indirectly into TNWs.
	☐ Tributaries of TNWs where tributaries typically flow year-round are jurisdictional. Provide data and rationale indicating that tributary is perennial:
	Tributaries of TNW where tributaries have continuous flow "seasonally" (e.g., typically three months each year) are jurisdictional. Data supporting this conclusion is provided at Section III.B. Provide rationale indicating that tributary flows seasonally:
	Provide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet wide.

	Other non-wetland waters: acres.  Identify type(s) of waters:
3.	Non-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.  ☑ Waterbody that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional waters within the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
4.	Wetlands directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands.  Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	☐ Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.
5.	Wetlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C.
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.
6.	Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs.  Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional wetlands in the review area: acres.
7.	Impoundments of jurisdictional waters.9  As a general rule, the impoundment of a jurisdictional tributary remains jurisdictional.  Demonstrate that impoundment was created from "waters of the U.S.," or  Demonstrate that water meets the criteria for one of the categories presented above (1-6), or  Demonstrate that water is isolated with a nexus to commerce (see E below).
SUC	LATED [INTERSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE, GRADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY CH WATERS (CHECK ALL THAT APPLY): 10 which are or could be used by interstate or foreign travelers for recreational or other purposes. From which fish or shellfish are or could be taken and sold in interstate or foreign commerce. Which are or could be used for industrial purposes by industries in interstate commerce. Interstate isolated waters. Explain:  Other factors. Explain:
Idei	ntify water body and summarize rationale supporting determination:
	vide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:

E.

<sup>&</sup>lt;sup>8</sup>See Footnote # 3.

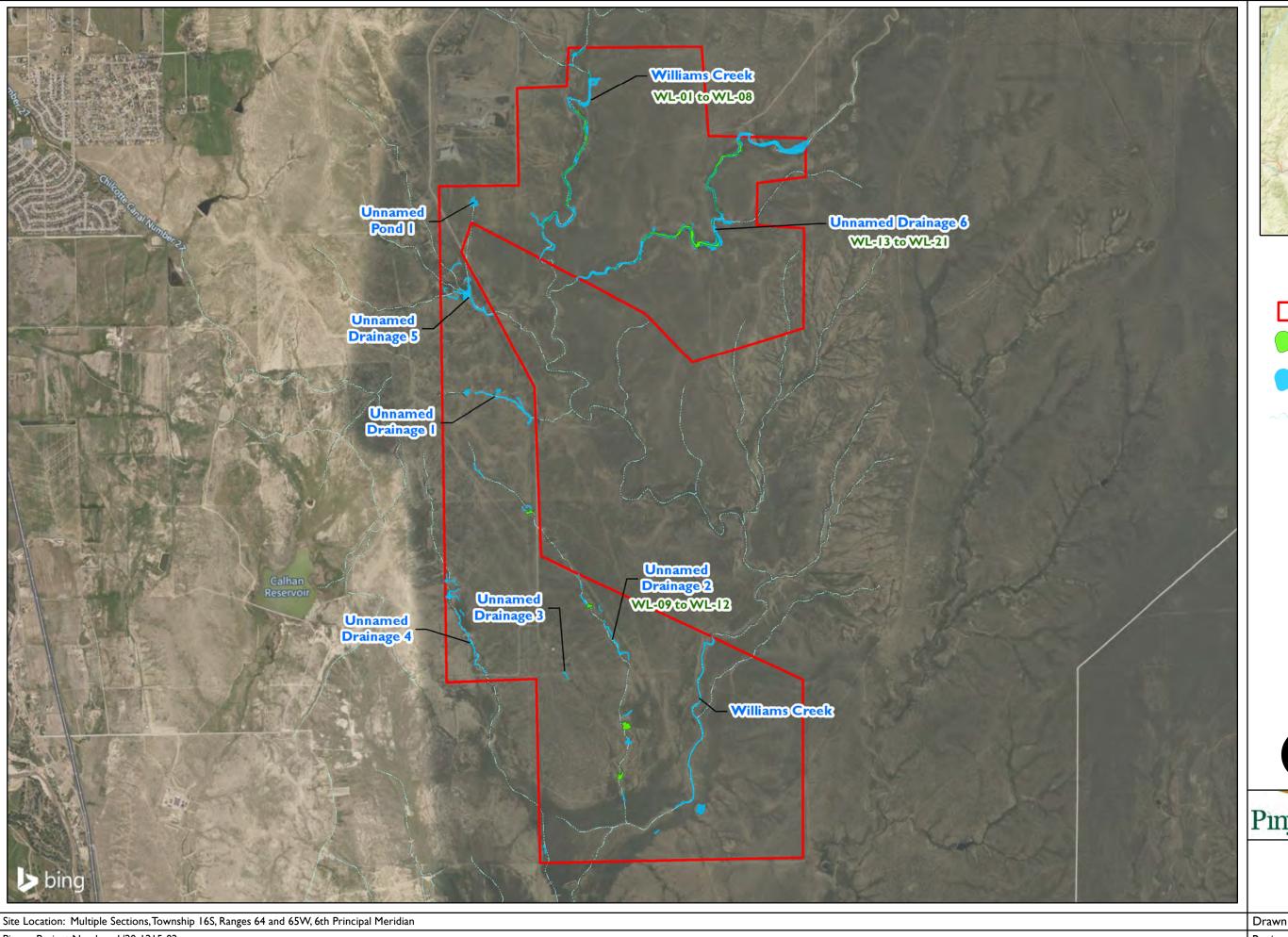
<sup>&</sup>lt;sup>9</sup> To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.

<sup>10</sup> Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

	☐ Wetlands: acres.
F.	NON-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY):  If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements.  Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce.  Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR).  Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain: Unnamed Drainage-4 does not have more than a speculative or insubstantial effect on the chemical physical, or biological integrity of a downstream TNW. See Section II B. 2. for more details.  Other: (explain, if not covered above):
	Provide acreage estimates for non-jurisdictional waters in the review area, where the <u>sole</u> potential basis of jurisdiction is the MBR factors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional judgment (check all that apply):  Non-wetland waters (i.e., rivers, streams): linear feet, wide.  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: acres.
	Provide acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction (check all that apply):  Non-wetland waters (i.e., rivers, streams): (Unnamed Drainage-4) 4,147 linear feet, average of 10.25 feet wide.  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: acres.
SEC	CTION IV: DATA SOURCES.
<b>A.</b>	SUPPORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and, where checked and requested, appropriately reference sources below):  Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant:  Data sheets prepared/submitted by or on behalf of the applicant/consultant.  Office concurs with data sheets/delineation report.  Office does not concur with data sheets/delineation report.  Data sheets prepared by the Corps:  Corps navigable waters' study:  U.S. Geological Survey Hydrologic Atlas:  USGS NHD data.  USGS NHD data.  USGS 8 and 12 digit HUC maps.  U.S. Geological Survey map(s). Cite scale & quad name: 1:24K; Buttes  USDA Natural Resources Conservation Service Soil Survey. Citation:  National wetlands inventory map(s). Cite name:  State/Local wetland inventory map(s):  FEMA/FIRM maps:  100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)  Photographs: Aerial (Name & Date): ESRI (2021), Google Earth (1999-2020), Colorado University Historical Aerial Photo Collection (1937)
	or ☒ Other (Name & Date): Onsite photos from site visit 1/12/21  ☐ Previous determination(s). File no. and date of response letter: ☐ Applicable/supporting case law: ☐ Applicable/supporting scientific literature: ☐ Other information (please specify): Colorado State University, Colorado Climate Center. Colorado Springs Municipal Airport weather station (Station ID-051778). Website. Accessed 2/26/2021.

#### B. ADDITIONAL COMMENTS TO SUPPORT JD:

A site examination of the review area was conducted on January 12, 2021. During the site visit Unnamed Drainage-4 was examined. Details of the observations of the site examination can be found in Section II B. 2.





# **Legend**



Project Area



Delineated Wetlands



Non-Wetland Water (OHWM in Project Area)\*



U.S. Geological Survey National Hydrography Dataset Flowline





### **DELINEATION OVERVIEW**

Pike Solar Project El Paso County, Colorado

Drawn By: MJS

Figure: 3

Reviewed By: PMW Date: 11/19/2020